



BETTER COMMUNITIES THROUGH SOUND GOVERNMENT

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## 2022 ENVIRONMENTAL QUALITY POLICY STATEMENT

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1 Protecting natural resources and sustaining efficient environmental stewardship is an overarching  
2 mission of government. Additionally, VML recognizes the importance and challenge of  
3 maintaining natural resources and managing environmental services while simultaneously  
4 encouraging economic growth and responsible human development in our cities, towns and  
5 counties.

6  
7 To achieve these ends, VML pursues these goals:

- 8  
9 1. Promoting environmental quality through a coordinated, comprehensive approach that  
10 addresses air and water quality, hazardous and solid waste management, energy conservation  
11 and use, protection of special lands and features including biological diversity, prudent land  
12 use policies, and noise abatement.
- 13  
14 2. Attaining an equitable distribution of responsibilities among governments for resource  
15 protection and environmental services and attaining sufficient financial resources from the  
16 federal and state governments to implement mandates, without duplicating efforts.
- 17  
18 3. Environmental resources cross jurisdictional boundaries and positive dispute resolution of  
19 issues should be supported.
- 20  
21 4. Pursuing the orderly and planned development of communities and conserving natural and  
22 historic resources by encouraging the revitalization of older communities.
- 23  
24 5. Promoting cooperation and coordination among governments, citizens, institutions, and  
25 organizations to achieve these goals while encouraging innovative, cost-effective solutions to  
26 environmental problems.
- 27  
28 6. Advocating budget, legislation and policy initiatives that provide sufficient resources to  
29 implement the least costly and most efficient regulations.

### 30 31 **WATER RESOURCES, QUALITY & CONSERVATION**

#### 32 **Quality**

1 Investing in water quality infrastructure is a shared State-Local partnership. The Commonwealth  
2 owns our streams, rivers, and Bay; localities own most water quality improvement treatment  
3 systems and related infrastructure. Sharing resources and investment responsibilities leads to  
4 more cost-effective, positive outcomes in public and environmental health as well as to other  
5 natural resources, recreational, and tourism benefits.

6  
7 Point (direct) and nonpoint (indirect) sources of pollution continue to create significant  
8 challenges in protecting water quality: wastewater treatment plant upgrades, urban and  
9 agricultural storm water runoff, sedimentation, stream channelization, specific agricultural  
10 activities, pet wastes and use of agricultural, yard, lawn care and homecare chemicals.

11  
12 Water resource protection is critical throughout all watersheds of Virginia. Local governments,  
13 the state government, the federal government and private interests must recognize these threats  
14 and implement precautions and protections that reflect their level of responsibility for preventing  
15 and mitigating offensive activities, safeguarding local public and environmental health, as well  
16 as maintaining the technical and economic competence to respond to and correct problems.

17  
18 Recent years have seen significant improvements in water quality throughout the  
19 Commonwealth. However, without adequate funding sources and data to assist local  
20 governments and public service authorities, water quality will not continue to improve.  
21 Combined sewer overflows (CSOs) and sanitary sewer overflows (SSOs) are significantly  
22 expensive infrastructure undertakings, often costing hundreds of millions of dollars. Local CSO  
23 and SSO improvement projects are often mandated by federal and state law and regulation and  
24 require federal and state financial assistance. VML supports state financial assistance to local  
25 governments and public service authorities facing legislative mandates related to CSO or SSO  
26 management and remediation.

27  
28 VML supports dedicated and adequate state appropriations to the Water Quality Improvement  
29 Fund to make full and timely payments under point source upgrade contracts with local  
30 governments. Additionally, VML supports dedicated and ample state financial assistance to the  
31 Stormwater Local Assistance Fund to address costs associated with the permit requirements of  
32 Municipal Separate Storm Sewer Systems (MS4).

33  
34 Local governments are legally obligated to ameliorate water pollution and reduce its harmful  
35 effects and they are well-positioned to develop innovative, and meaningful community- based  
36 solutions. VML supports the ability of localities to employ credible and efficacious, low impact  
37 water pollution prevention and control measures without the additional burden of securing the  
38 prior review and/or permitting of state and federal agencies.

39  
40 VML supports legislation providing localities with greater authority to preserve trees and  
41 planting which can reduce the heat island effect while increasing quality of life, carbon  
42 sequestration, and improve air quality and create opportunities for developers and local  
43 governments to have more tools for stormwater and flood mitigation.

44  
45 VML supports an amendment to Code of Virginia § 15.2-961 that would allow local  
46 governments greater flexibility in the reforestation, preservation, and management of urban

1 forests.

2

3 Municipalities have made extraordinary investments and progress in reducing nutrients from  
4 wastewater treatment plants. Permitted waste load allocations to municipal wastewater treatment  
5 plants are central to localities' ability to comply with current water quality laws and to  
6 accommodate future growth and economic development. The Commonwealth should support  
7 regulatory stability as to existing facilities and their allocations. The Virginia Nutrient Credit  
8 Exchange Program should continue as the primary vehicle for new public or private sources to  
9 acquire allocations and/or credits with facilities owners' consent on agreed terms.

10

11 Additionally, when in an era of extraordinary state or national emergencies or other  
12 circumstances that result in long-term high unemployment, employee furloughs, and reduced  
13 wages, thus resulting in many ratepayers' difficulty in paying monthly water and wastewater  
14 bills, the state should be cognizant of municipal utilities' and public service authorities' reduced  
15 abilities due to lost revenue to undertake desired or required capital improvements to water  
16 quality treatment systems.

17

18 In the interest of increasing and improving the level of water quality data for impaired  
19 watersheds and waterbodies in Virginia, the State should leverage and actively employ state  
20 university assets (laboratories, equipment, etc.) and subject matter experts (scientists, graduate  
21 students, etc.) to collaborate with local governments to gather and analyze rigorous water quality  
22 data. Such high-quality data can then be used by state agencies and local governments to  
23 document the effectiveness of locally specific water quality improvement plans, which are  
24 required of localities with MS4 Permits, and aid the state in its duty to monitor and track the  
25 health of state waters.

26

27 To make implementation of the existing sales tax exemption more efficient and effective for  
28 localities and for the Department of Environmental Quality, VML supports an amendment to  
29 Code of Virginia §58.1-3660 enabling political subdivisions to self-certify equipment, facilities,  
30 devices, or other property intended for their own use in conjunction with the operation of their  
31 water, wastewater, stormwater, or solid waste management facilities or systems.

32

### 33 **Conservation**

34 Overuse and indiscriminate use of water, coupled with recurring drought conditions, require state  
35 and local leaders to promote water conservation to help avoid future water supply problems.  
36 Local or regional comprehensive water conservation plans should urge conservation through  
37 construction building material choices, grey water re-use, groundwater and aquifer recharge,  
38 rainwater harvesting, native and drought tolerant landscaping, appliances (such as dual flush  
39 toilets), rate structure, education, and water allocation.

40

### 41 **Conservation Easements**

42 Water authorities and similar local agencies should have the power to receive conservation  
43 easements under the authority of the Conservation Easement Act.

44

45 The Virginia Outdoors Foundation's operating costs should be fully funded.

46

1 State incentives (in-lieu of tax credits) need to be created for local governments seeking to place  
2 land designated for watershed protection in conservation easements.

3  
4 **Primacy**

5 The state should work to maintain the State Health Department's primacy role in implementing  
6 the federal Safe Drinking Water Act (SDWA). Additionally, the annual funds provided to VDH  
7 by municipal utilities and public service authorities to ensure VDH has sufficient staffing to  
8 maintain primacy over the SDWA should not be diverted for other uses.

9  
10 **Water Supply**

11 VML believes these principles governing the role of the Commonwealth must guide state water  
12 supply planning:

13  
14 1. The availability of a safe, adequate, and reliable water supply is essential to the public health  
15 and the economic vitality of the Commonwealth and its local governments. The state should  
16 participate in providing funding mechanisms for local and regional water supplies.

17  
18 2. As a partner with local government in providing water supplies, the state should invest in  
19 regional projects to maximize the use of infrastructure and minimize environmental impacts.  
20 Maintaining and analyzing a sound surface and ground water database is an essential state  
21 responsibility.

22  
23 4. The state must take an advocacy role to support local water supply projects that conform to  
24 state regulations. This includes taking the lead in negotiating multi-state issues.

25  
26 5. VML supports adequate state environmental staffing in the areas of permitting, enforcement,  
27 communications and outreach, and research and development. VML believes that research  
28 funding is especially important in such areas as inter-basin transfers and groundwater recharge,  
29 which results in stronger technical assistance to municipal government and public service  
30 authorities.

31  
32 6. The State should encourage water conservation measures to promote wise use and prevent  
33 and minimize waste through incentives and educational programs.

34  
35 7. The Commonwealth should consider use of reclaimed water to meet non-potable needs as part  
36 of its water resources to reduce the demand on high quality potable water supplies where  
37 practicable and environmentally beneficial. State officials should assist local governments and  
38 communities in promoting wastewater reclamation and reuse.

39  
40 VML supports the deployment of proven, safe, innovative water reuse technologies to replenish  
41 aquifers statewide.

42  
43 8. Water is essential to a healthy ecosystem. Stream flows to support beneficial in-stream uses  
44 should be protected in the process of providing sufficient water to meet public drinking water  
45 requirements.

1 Local governments must continue to participate in the discussion of any water resource  
2 proposals, including the current statewide water supply planning process.

3  
4 9. The development of maximum contaminant levels for PFAS by the Virginia Department of  
5 Health in lieu of U.S. EPA should comply with the requirements applicable to the development  
6 of and be at least as protective as such levels by U.S. EPA in accordance with the Safe Drinking  
7 Water Act.

## 8 9 **ENVIRONMENTAL EMERGENCIES**

10 The state should assist through the Virginia Community Flood Preparedness Fund and other  
11 appropriations with paying for flood prevention and protection where localities take precautions,  
12 through shoreline resiliency and land use controls, to limit the cost of flood damage restoration.

13  
14 Localities need increased funding for state-mandated dam safety infrastructure improvements.

15  
16 In the event of an environmental emergency, either man made or an act of God, local  
17 government officials need maximum discretion to determine measures to be taken beyond those  
18 dictated by the state and federal government, as well as ready access to information and  
19 assistance.

20  
21 VML supports a state requirement that rail operators serve on federally mandated Local  
22 Emergency Planning Committees.

## 23 24 **SOLID WASTE MANAGEMENT**

25 VML supports the continuation of certifying compliance with local ordinances for waste  
26 management facility proposals.

27  
28 VML endorses developing local waste-to-energy and co-generation facilities as practical  
29 alternatives to landfill facilities.

30  
31 VML supports efforts to ensure that Waste to Energy (WTE) is consistently defined as a  
32 renewable energy source in the Virginia Energy Plan and in any renewable energy standards  
33 relating to the Commonwealth. Currently the Code of Virginia defines "renewable energy" as  
34 including energy derived from waste.

35  
36 VML supports state financial assistance in developing programs that reduce waste entering local  
37 landfills, thereby increasing their longevity. Such programs should emphasize processes that  
38 reduce waste, reuse materials, and recycle refuse.

39  
40 Plastics serve many appropriate purposes in our society, yet their use in disposable products –  
41 especially in single-use products – has become ubiquitous and their polluting effects have  
42 followed. These products cost localities dearly in time and expense needed to unclog storm and  
43 sanitary drainage systems, damage to mowing equipment, ensnarement in trees and other  
44 vegetation, and more. Further, these products accumulate in area waters and wetlands where they  
45 harm wildlife, impair outdoor recreation, and degrade into compounds which are known toxins.  
46 VML continues to support a local governments option to regulate the distribution, sale or offer of  
47 disposable and other such single-use products, such as straws and extruded polystyrene food and

1 beverage containers. Exceptions shall continue to be made for bags and containers used for  
2 garbage, medical waste, and other refuse containment. As well as for disposable plastic wraps  
3 designed to ensure the safety and integrity of medical supplies and other sensitive products used  
4 in public health and safety, whose purpose and distribution shall be permissible.

5  
6 VML acknowledges the actions of the General Assembly during the 2021 Regular Session  
7 (HB1902 Del. Carr) to prohibit the use of expanded polystyrene containers for food service and  
8 support the expanded authority of localities to regulate the use of expanded polystyrene in food  
9 service.

## 10 **RECYCLING**

11 VML supports recycling and reuse wherever possible to promote better and wiser use of our  
12 resources.

13  
14  
15 In recent years, the global recycling market has contracted, especially for plastics. As a result,  
16 municipal solid waste landfills are now receiving significant additional volume of plastics and  
17 other materials that for decades had been diverted to recycling markets. The additional volume  
18 not only wastes reusable materials but shortens the life of landfills. VML supports the General  
19 Assembly directing a study of the contracted global recycling market, the effects and costs this  
20 has had on municipal landfills, to consider policies, such as bottle deposits, and other possible  
21 solutions to minimize those effects with the goals of maximizing recycling to the extent possible  
22 and thus helping extend the life of landfills.

23  
24 VML supports the concept of a circular economy, which is an economic system aimed at  
25 preventing waste and the continual use of resources. A circular economy encourages systems that  
26 reuse, share, repair, refurbish, remanufacture, compost, and recycle to create a close-loop system,  
27 minimizing the use of resource inputs and the creation of waste, pollution and carbon emissions.  
28 A circular economy can bring about the lasting benefits of a more innovative, resilient, and  
29 productive economy.

## 30 **HAZARDOUS WASTE**

31 Advanced technology, waste minimization, and waste exchange should be used, to the extent  
32 possible, to eliminate or reduce hazardous waste.

33  
34 VML recognizes the need for hazardous waste treatment and disposal facilities to provide  
35 adequate capacity for wastes generated within state borders. VML encourages the  
36 Commonwealth to establish, and if necessary, to operate, hazardous waste facilities appropriate  
37 for improving the treatment, storage, or disposal of hazardous waste generated within Virginia.

38  
39 Adequate State and federal funding should be provided for cleaning up abandoned and hazardous  
40 waste sites. Expedient clean-up of sites is essential.

41  
42 The Commonwealth should address the collection of household hazardous waste by collecting it  
43 or providing liability coverage for local collection programs. Consumer education and  
44 discouraging reliance on household chemicals should be encouraged.

45 The state needs to address pharmaceuticals and associated endocrine disruptors, including  
46 collection/disposition, and to encourage pharmacies to accept unused pharmaceuticals. State  
47 research institutions should examine and provide policy recommendations on the impact of

1 pharmaceuticals and endocrine disruptors to water quality, agricultural products, and human  
2 health.

3  
4 Electrical and electronic products contain known toxic and hazardous components which must be  
5 tightly control when such products are disposed (e-waste). Most such components can be safely  
6 harvested and recycled or reused, reducing the environmental impacts of mining and producing  
7 new components from virgin materials, such as rare earth elements, which are increasingly  
8 scarce and costly to obtain. VML supports legislative efforts to increase the reuse and recycling  
9 of all electrical and electronic products, devices and related materials, as well as economic and  
10 business development models to grow the necessary skill, capability and infrastructure within  
11 Virginia to improve the ability of localities, small businesses and citizens to easily, conveniently  
12 and ethically recycle their e-wastes.

13  
14 **PARKS, OPEN SPACE AND CULTURAL RESOURCES**

15 As Virginia’s population grows and diversifies, and as residential and other development expand  
16 into previously undeveloped areas, there is an increasing need to conserve open-space lands for  
17 scenic beauty, wildlife habitat, agricultural and forestry production, and outdoor recreation.

18  
19 VML supports state funding at no less than \$20 million annually, as required by state law, for the  
20 Virginia Land Conservation Fund for local land preservation . VML also supports sufficient  
21 funding for the Virginia Farmland Preservation Fund and other such programs for matching  
22 grants to localities for qualifying purchase of development rights (PDR) programs.

23 VML supports the renewal of federal funding for parks, historical structure preservation and  
24 recreational opportunities. The federal Land and Water Conservation Fund (LWCF) program  
25 provides matching grants to States and local governments for the acquisition and development of  
26 public outdoor recreation areas and facilities. VML encourages state officials to work with local  
27 officials in combining matching dollars for LWCF grants for local and regional facilities.

28  
29 **NOISE CONTROL**

30 State and federal governments must assume the regulatory and financial responsibility of  
31 attaining satisfactory noise levels adjacent to major highways, railways, and airports.

32  
33 **ELECTRIC VEHICLES AND EV CHARGING STATIONS**

34 Virginia expects to continue seeing growth in the number of electric vehicles traveling local  
35 roads and state highways. Growth in the number of electric vehicles will help reduce nitrogen  
36 oxides and other air pollutants. However, the quickly growing electronic vehicle market also  
37 increases the demand for electric vehicle charging stations. Virginia should continue working  
38 with the private sector to provide funds to develop a statewide EV charging network and with  
39 localities to provide funding support for electric public transit vehicles and other municipally-  
40 owned vehicles.

41  
42 **ENERGY CONSERVATION, GREEN BUILDING & CLIMATE CHANGE**

43 The state should maintain an overall state energy plan that includes provisions for conventional  
44 and renewable energy; support for research and development into energy efficiency,  
45 conservation, and renewable energy technologies; alternative fuels and advanced vehicle  
46 technologies; energy infrastructure; and increasing resilience relative to energy emergencies.

1 VML acknowledges passage of the Grid Transformation and Security Act of 2018 and its  
2 emphases on grid modernization, solar and wind energy, energy efficiency and conservation,  
3 weatherization programs and consumer protections. VML further notes that the State  
4 Corporation Commission (SCC) and utilities will develop stakeholder groups regarding the Act's  
5 mandate that utilities invest approximately \$1 billion in energy efficiency by 2028, and VML  
6 encourages the SCC and utilities to include local government representatives in those stakeholder  
7 groups.

8  
9 VML also acknowledges the Virginia Clean Economy Act of 2020 and its emphases on retiring  
10 carbon-emitting electric generation facilities and dramatically increasing renewable energy  
11 sources so that Virginia's electric grid is carbon-free by 2050. The Act also expands energy-  
12 efficiency programs, increases SCC oversight of ratemaking and ratepayer protections, and  
13 moves Virginia to join the Regional Greenhouse Gas Initiative (RGGI).

14  
15 Energy conservation and efficiency should be major considerations in formulating state and local  
16 energy policies and plans, as they are often the most cost effective.  
17 VML supports state assistance to help local governments, businesses and residents obtain energy  
18 audits. VML also supports state tax incentives for (1) energy efficiency; and (2) homeowners  
19 using renewable energy, including solar, geothermal, wind and others.

20  
21 VML supports the construction of buildings that are energy efficient, maximize natural light,  
22 minimize stormwater runoff, use recycled materials and use other environmentally sustainable  
23 practices. Local governments, state agencies, and developers can obtain green building practices  
24 guidance from organizations such as the U.S. Green Building Council which promulgates the  
25 LEED (Leadership in Energy and Environmental Design) Green Building Certification System.

26  
27 VML supports the efforts of the Virginia Department of Conservation and Recreation, the  
28 Virginia Department of Housing and Community Development, the Department of  
29 Environmental Quality and others to implement green building design and construction and  
30 encourages greater use of these environmentally sound and energy efficient techniques. Ideally,  
31 all public buildings should be LEED certified or its equivalent.

32  
33 VML encourages the Commonwealth to institutionalize best practices by developing building  
34 code standards that enhance environmental sustainability and energy efficiency and to enact  
35 policies that enable local governments to promote environmental sustainability and energy  
36 efficiency in construction. The Board of Housing and Community Development is to be  
37 commended for adopting the latest model codes for commercial buildings. Accordingly, VML  
38 supports adopting all provisions of the 2018 International Energy Conservation Code for  
39 residential construction.

40  
41 VML recognizes that the impacts of global climate change, as it relates to relative sea-level rise,  
42 habitat destruction and alteration, temperature increase, and variations in seasonal rainfall  
43 patterns, has the potential to negatively impact our communities. State officials should provide  
44 tools to localities to take inventory of greenhouse emissions output and assist with greenhouse  
45 gas emission reduction plans.  
46 Additionally, the Commonwealth should participate in regional collaborations to reduce  
47 greenhouse gas emissions.



1  
2 **RENEWABLE ENERGY, SOLAR, & WIND ENERGY**

3 Clean energy sources should be encouraged, with both long and short-range energy usage  
4 designed to maximize conservation of energy resources.  
5

6 The Virginia Clean Economy Act of 2020 sets the Commonwealth on a path to be carbon-free by  
7 2050. The act focuses on renewable energy generation, energy efficiency, distributed solar,  
8 offshore wind, and energy storage, among other things.  
9

10 Virginia should continue to allow and expand on renewable energy generation and the  
11 deployment of distributed energy infrastructure for all residents, businesses, local governments  
12 and utilities operating in the state. These measures will help to reduce energy costs to consumers  
13 and increase the available supply of energy without further degradation of the environment. It is  
14 important that net metering with retail compensation be retained or improved with the ability for  
15 production above specific site needs. Any claims of harm to the grid as a result of distributed  
16 solar should be accompanied by holistic studies which also consider the benefits of distributed  
17 solar.  
18

19 Virginia’s utility-scale solar and shared solar markets will dramatically expand in the years  
20 ahead to meet clean-energy mandates. Expansion of utility-scale solar will impact tens of  
21 thousands of acres. Shared solar will be smaller in scale, but also will impact thousands of acres.  
22 Solar developers should continue working cooperatively with local governments on project  
23 siting, zoning, revenue-sharing, and other matters as the renewable energy market expands.  
24

25 Additionally, onshore wind projects are expected to appear in Virginia’s higher elevations. Such  
26 projects are necessarily large-scale and may visually impact scenic landscapes and avian  
27 wildlife. Onshore wind developers necessarily must work early in the project development  
28 process with local governments on siting, zoning, visual impact, revenue and taxation, and other  
29 issues.  
30

31 Virginia is poised to host the nation’s largest offshore wind power project. The General  
32 Assembly has declared 5,200 MW of offshore wind power to be in the public interest and that  
33 such amount of power generation be operational by December 2034. This offshore construction  
34 project will be some 27 miles off Virginia Beach’s coast. As the project is constructed, the  
35 Commonwealth and the project’s utility owner should continue working closely with coastal  
36 communities who may be impacted by and benefit from it.  
37

38 Additionally, the General Assembly and the State Corporation Commission should continue  
39 monitoring potential impacts to ratepayers, especially to ensure that low-income Virginians are  
40 not disproportionately impacted by any rate increases.  
41

42 VML supports efforts to protect current net metering compensation and to allow for increased  
43 system capacity purchased to reflect future needs. The current limitations on non-utility scale  
44 photo voltaic generation system size should be examined for removal of restrictions. VML  
45 requests provisions for true community solar to be allowed to gain a broader set of customers for  
46 solar energy, including third-party owned and financed community solar.

1 VML supports the creation of an independent office of the consumer advocate within the state  
2 government to actively participate in the siting of gas, liquid, and electric transmission lines.

### 4 **ENVIRONMENTAL JUSTICE**

5 VML supports the fair treatment and full participation of all people, regardless of race, color,  
6 national origin, faith, disability, or income in the transparent development, implementation, and  
7 enforcement of environmental laws, regulations, and policies.

8 It is recognized that communities of color and low-income communities have often been  
9 disproportionately negatively impacted by development of environmental policies and programs  
10 and in the siting of major public and private infrastructure projects and other developments.

11 These communities are generally referred to as environmental justice communities and are often  
12 found to have seen a lack of investment resulting in less tree canopy, and inconsistent access to  
13 locally produced and sourced food in particular which has had a significant impact on  
14 community health, welfare, and sustainability. Environmental justice communities often have  
15 unique environmental and historic challenges as a result of disinvestment.

16  
17 Local governments have principal authority over local land use. Local governments also have  
18 specific and important insights on proposed environmental policies and programs and on  
19 development’s environmental, social, cultural, and economic impact.

20  
21 VML believes localities can and should play a more collaborative role in the development of  
22 state environmental policies and programs and in determining infrastructure site suitability.

23 Local governments have a clear interest in protecting their local vulnerable communities from  
24 disproportionate environmental and health impacts.

25 Environmental justice considerations are especially important when it comes to state regulatory  
26 processes for permitting major proposed public infrastructure or private infrastructure that is to  
27 have public benefit. Examples of such infrastructure include transportation facilities, electric  
28 generation and transmission facilities, solid waste facilities, and pipelines. As the state through  
29 its environmental regulatory boards and agencies increases its focus on environmental justice  
30 matters – especially on infrastructure siting and permitting matters – it is imperative that the state  
31 collaborate with local governments, especially in a project’s pre-planning and planning stages. In  
32 such early collaboration, it is important that the state ensure the locality has all relevant  
33 information and other subject resources so that the locality may meaningfully contribute to  
34 state’s planning and other regulatory processes and promote fair treatment.

### 36 **FLOODING**

37 Virginia is experiencing more frequent and often more extreme storm events. These more  
38 frequent and intense storm events often lead to major local flooding challenges to both natural  
39 stream channels and stormwater infrastructure. Local, recurrent flooding has become a major  
40 issue in low-lying coastal Virginia, though no region has been spared as severe precipitation  
41 events in all parts of the Commonwealth have resulted in growing stormwater-control costs.

42  
43 The General Assembly has focused more attention and dedicated more funds to address recurrent  
44 flooding issues. Most recently, the General Assembly created the Virginia Community  
45 Preparedness Fund to assist through loans or grants for flood prevention or protection projects  
46 and studies localities affected by recurrent flooding, sea level rise, and flooding from severe  
47 weather events. VML supports a role for local governments and regional planning efforts in

1 identifying projects eligible for administration of Virginia Community Preparedness Funds for  
2 local, regional and river basin flood mitigation efforts as well as a coordinated flood mitigation,  
3 response and recovery efforts across agencies, regions, and localities.

4 VML supports continued policy and funding to support localities contending with growing  
5 stormwater and other flooding challenges. Such support includes additional flood-control studies,  
6 coastal mapping, updated precipitation forecasts, and local and regional planning funds and  
7 technical support.

## 8 9 **CHESAPEAKE BAY**

10 The Chesapeake Bay provides vital economic and recreational benefits to all Virginians. The  
11 Commonwealth and federal government must assume responsibility for leading the clean-up of  
12 the Bay and work with its local governments -- in addition to the neighboring states -- to develop  
13 interstate as well as intrastate strategies designed to "Save the Bay." The Chesapeake Bay is a  
14 national treasure, and the state must work with the federal government to ensure adequate  
15 financial resources are available to implement the plan for complying with federal Clean Water  
16 Act. At the federal level VML supports accountability and oversight which seeks to achieve  
17 greater cost-effectiveness in meeting pollution reduction targets. This will help localities address  
18 the expensive costs associated with the Chesapeake Bay cleanup.

19  
20 Living resources such as oysters, crabs, mussels, and underwater grasses are critical to water  
21 quality. Oysters and mussels in particular have the capacity to filter sediments and reduce  
22 pollutants. While reductions from sewage treatment plants and urban runoff are important to  
23 restoring the Bay, it will become increasingly expensive to reduce a smaller amount of pollutants  
24 from these sources resulting in a diminishing return for investment. Increasing those living  
25 resources that improve water quality should be considered as an alternative to or work in  
26 combination with expensive retrofits of urban areas in an attempt to reduce costs and pollutants.

27  
28 The Chesapeake Bay Phase III Watershed Implementation Plan (WIP III), with its 2025  
29 deadline, is designed to bring together federal and state actions to reduce pollution in local  
30 waters and to improve the health of the Bay. While VML generally supports the goals of WIP  
31 III, it also must be acknowledged that it calls for often very costly improvements to locally-  
32 owned stormwater and wastewater treatment systems – thus underscoring even more the need for  
33 adequate federal and state financial assistance.

34  
35 The Commonwealth must continue to fully fund the Water Quality Improvement Fund and  
36 provide financial assistance for local government water quality improvement projects in Virginia  
37 at appropriate levels designed to clean up the Bay and its tributaries. The Commonwealth would  
38 defeat the spirit of community partnership if it required local governments to undertake unfunded  
39 mandates for water quality improvement projects.

## 40 41 **HIGHWAY BEAUTIFICATION**

42 VML is discouraged that modification to the Federal Highway Beautification Act has  
43 undermined local authority and continues to allow tree-cutting simply for billboard visibility.  
44 The General Assembly should enact legislation that restores local government authority to  
45 remove billboards along federal highways through amortization; supports local governments'  
46 ability to require non-conforming signs along federal highways to comply with size and height  
47 requirements without cash payments; allows local governments to require the removal of

1 billboards in inappropriate locations, especially in rurally-designated scenic, historic, and  
2 residential areas; and provides local governments with the authority by local ordinance to  
3 prohibit the construction or to determine the placement of any new billboards.

4  
5 VML encourages the local identification of roads with special natural, historical, scenic, or  
6 cultural values and encourages local enhancement and protection of these scenic byways.

7  
8 VML encourages assisting in the progress towards a reduced consumer waste environment by  
9 invoking extended producer responsibility. We ask that producers and first importers of plastic  
10 products consider having a strategy for how they will recover or dispose, without cost to  
11 taxpayers, their products when consumers are done with them, as a condition of sale in a  
12 municipality. This strategy should include measurable results, outcomes, and timetables for  
13 achievement.

#### 14 15 **TRANSPORTATION AND LOCAL LAND USE PLANNING**

16 VML supports the re-initiation of the state's former environmental review procedure for state  
17 highway projects. VML recognizes the potential benefits of such a procedure including the  
18 benefits to transportation planning and resource management.

19  
20 However, any such procedure or review is incomplete if it does not evaluate the proposed  
21 impacts against the state-required local comprehensive plans. VML believes that the  
22 environmental review process for public roads should incorporate the local comprehensive plan  
23 and involve and take into the account the views of local officials.

24  
25 In all permitting, the DEQ should defer to local zoning decisions prior to the issuance of any  
26 permits. Moreover, in exercising its permitting authority, DEQ should recognize the possible  
27 cumulative impacts of its permitting activities.

#### 28 29 **HAZARDOUS LIQUID AND GAS PIPELINES**

30 The Commonwealth and local governments should adopt appropriate restrictions on  
31 development near liquid and gas pipelines and require liquid and gas pipeline operators to take  
32 safeguards to reduce the risk of oil, gas and other pipeline product spills and leaks, particularly in  
33 environmentally sensitive areas.

#### 34 35 **BIOSOLIDS**

36 VML supports and encourages the beneficial recycle/reuse of biosolids on farms and as a crop  
37 nutrient and soil amendment in accordance with federal and state handling and disposal  
38 regulation and supports local authority to monitor and reasonably regulate biosolids. VML  
39 supports full compliance with all applicable federal, state, and local requirements regarding  
40 production at the wastewater treatment facility, and management, transportation, storage and use  
41 of biosolids away from the facility. This includes good housekeeping practices for biosolids  
42 production, processing, transport, and storage, and during final use or disposal operations.

#### 43 44 **URANIUM MINING**

45 Uranium mining, milling and waste disposal of generated wastes poses health and environmental  
46 problems for Virginians. VML supports studies that evaluate the impacts of radiation and other

1 pollutants from mill tailings on (1) downstream water supplies; and (2) the health and safety of  
2 uranium miners.

3  
4 VML supports the current moratorium on the mining and milling of uranium in the  
5 Commonwealth of Virginia until studies demonstrate that it is safe for the environment and  
6 health of citizens. Any studies or efforts to develop a regulatory framework should address the  
7 concerns, warnings, and conclusions contained in the National Academies of Sciences report to  
8 the Commonwealth entitled “Uranium Mining in Virginia” and dated December  
9 2011. Furthermore, the state should take no action to preempt, eliminate, or preclude local  
10 government jurisdiction with respect to whether uranium mining would be allowed in the  
11 respective jurisdiction.

### 12 13 **HYDRAULIC FRACTURING**

14 The process of hydraulic fracturing raises concerns about the potential pollution of groundwater,  
15 the depletion of water supplies and an increase in seismic activity in previously benign or  
16 inactive zones. The consequences potentially are costly, irreversible, and devastating to local  
17 communities. VML supports the state’s prohibition on hydraulic fracturing in groundwater  
18 management areas.

### 19 20 **COAL ASH/NUCLEAR WASTE**

21 In order to ensure against accidental contamination of ground and surface waters, coal and other  
22 energy production by-products should be required to be removed to a permitted disposal facility  
23 meeting Federal criteria for this class of waste. Reclamation of such by-product impoundment  
24 sites must be consistent with Federal mine reclamation standards. These requirements also apply  
25 to impoundment sites that have been closed by capping in place or have received approval for  
26 closure by capping in place. VML recognizes  
27 the Dominion Energy initiative to study all of its coal ash ponds in order to identify the ones  
28 with the highest risk. VML requests that Dominion provide a detailed plan to address the highest  
29 risk sites.