2017 TRANSPORTATION POLICY STATEMENT

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1 Critical investments are needed to maintain and improve Virginia's transportation network. The structural imbalance between 4 critical needs and available resources persists. Even with actions taken by the General Assembly to pass a transportation and public transit funding bill, the challenges abound for all transportation 9 modes. Beginning in FY 2018, transit 10 capital funding will permanently decline by 11 62.0 percent without additional resources. 12 according to the Department of Rail and 13 Public Transportation. The federal Highway Trust Fund, which pays for roads and transit, 15 is barely solvent, and Congress has proven 16 unable to develop a long-term solution. 17 18 VML acknowledges the contribution of the legislation enacted in the 2013 session 20 (HB2313) and in the 2014 session (HB 2) as 21 important first steps in addressing the 22 transportation needs of Virginia's localities. Future legislative and administrative initiatives should be based on these 25 principles: 26 27 1. Sustainable Funding. - A stable and predictable plan which is 28 comprehensive, which addresses 29 30 investment across the state and 31 which does not rely upon general 32 fund revenue. 33 2. Fiscal responsibility. - Dedicated 34 revenues, which are activity-based, 35 will strengthen as the economy does. 36 Further, revenues will be allocated to

jurisdictions in proportion to their

transportation tax contribution.

preserving a balance of equity.

is economically hampered by

insufficient infrastructure

management.

3. Statewide focus. Transportation is a

statewide issue, not a regional, urban

or rural issue. Every area of the state

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- 4. Shared responsibility. Transportation planning and authority are delegated to regional bodies where they exist and to localities. These bodies prioritize and authorize individual projects within their jurisdictions, an essential element of equity which does require coordination among involved localities.
- 5. Project prioritization. VML supports the collaborative approach taken by the Commonwealth Transportation Board to seek input from regional and local bodies to develop a statewide prioritization process for measuring projects that expand capacity. Scarce resources should be targeted to projects that address congestion mitigation, economic development, accessibility, safety, and environmental quality. VML recognizes the importance of having an objective, quantifiable, and consistent process that also takes the different needs of regions into consideration and recognizes the significant progress made on this issue through HB 2 implementation.
- 6. Infrastructure modernization. Our transportation efforts must include a comprehensive statewide plan to provide transportation options for rail and transit which minimize the use of petroleum. Such plans must ensure that all Virginians rural, suburban and urban can contribute to and benefit from statewide economic opportunities.
- 7. Congestion mitigation. Alleviation of commuter congestion is essential to economic development and to enhance citizens' quality of life. Corridor-wide solutions which promote alternative modes including

highways, transit and non-traditional solutions still need to be developed.

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4 REVENUES

5 Since the transportation needs of the state 6 are so much greater than the current funding 7 provisions, it remains essential that the 8 General Assembly continue and expand 9 transportation and infrastructure investment 10 which is fiscally sound, well documented 11 and serves local, regional and state-wide 12 needs by:

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- Raising revenue from those who use the transportation and transit systems;
- Increasing dedicated funding for public transportation to meet transit operating expenses and make Virginia competitive for federal transport funds;
- Providing or extending as a local option transportation impact fee authority to all localities;
- Authorizing practical options for using long-term financing for major transportation projects;
- Providing full state funding for the revenue sharing program as provided for in §33.1-23.05;
- Seeking equity among various road users by ensuring that trucks pay their share of road costs. VML also advocates for increased local influence when the state considers mitigating negative impacts resulting from truck traffic.

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39 **PASS-THROUGH OF FEDERAL** 40 **FUNDS**

- 41 Localities are often successful in receiving
- federal funds such as special appropriationsand enhancement funds. These funds
- 44 are passed through the State to localities
- 45 and the transfer of these funds is often
- 46 delayed. The federal government and the
 - 7 state need to streamline the transfer of these

48 funds and allow localities to move forward 49 with these projects.

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51 **SAFETY**

52 Pedestrian

- 53 VML recommends that the Virginia Code be 54 amended to clarify the respective rights and
- 55 duties of pedestrians and vehicle drivers.
- 56 Drivers should be required to stop, not just
- 57 yield, for pedestrians in all marked and
- 58 unmarked crosswalks. In addition, police
- 59 need the ability to issue simpler citations
- 60 than currently allowed under Virginia law to 61 more effectively enforce the laws against jay
- 62 walking.

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64 Bicycling

65 VML also recommends changes to the Code

66 of Virginia clarifying the rights and

67 responsibilities of bicyclists in their use of

68 public streets in order to ensure the safety of

69 all road users.

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71 PRESERVATION OF RIGHTS-OF-

72 **WAY**

73 Transportation projects take many years

74 from the planning stage to

75 construction. Localities need additional

76 authority to reserve miles of right-of-way

years in advance of any funding availability for these projects, or risk development in the

79 path of these transportation projects.

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81 TECHNICAL ASSISTANCE

82 Smaller communities and regions require

83 additional and enhanced transportation

84 planning and technical assistance from

 $\,$ 85 $\,$ VDOT and DRPT. VDOT and DRPT,

therefore, have a continuing obligation to assist these areas, including establishing

88 equitable equipment rental rates and

89 administrative costs.

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91 TRAFFIC CALMING

92 VML supports continued improvements to

93 VDOT's traffic calming program to improve

94 safety for users of public streets.

1	Additionally, VML has supported, and
2	continues to support, expanding the
3	availability of photo-camera traffic
4	enforcement for all localities while
5	respecting civil rights.
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7	METROPOLITAN PLANNING
8	ORGANIZATIONS (MPOs)
9	VML opposes broadening MPO voting
10	membership to include private sector
11	representatives. VML believes that
12	representation by public officials makes
13	MPOs accountable to citizens.
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15	PUBLIC TRANSIT
16	Public transit includes all available multiple
17	occupancy vehicle services and technologies
18	designed to transport passengers on local
19	and regional routes.
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21	VML supports:
22	1) increased federal and state funding for
23	public transit;
24	2) policies that allow for the equitable
25	distribution of such funding; and
26	3) a dedicated source of funding to support
27	public transit.
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29	VML also appreciates congressional actions
30	taken to restore and make permanent parity
31	between employer-sponsored benefits for
32	parking and for mass transit riders.
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34	Beginning in 2019, transit in Virginia faces
35	a 44 percent decrease in capital funding due
36	to the phasing out of Capital Project
37	Revenue (CPR) bond funds approved in
38	2007. VML supports the provisions of HB
39	1359 (2016 Session) that requires a report to
40	the General Assembly by mid-2017 that
41	identifies possible sources of replacement
42	revenue and examines methodologies for
43	setting priorities for capital projects.
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45	RAIL TRANSPORTATION
46	VML recommends the expansion of
47	interstate and intra-state passenger and

48	freight rail service corridors, with no
49	requirement for local match to provide
50	transportation alternatives, and to help to
51	stimulate economic development and
52	tourism.
53	
54	State government and railroad executives
55	must work cooperatively with local officie

55 must work cooperatively with local officials 56 to improve and enhance railroad maintenance, safety, traffic and conflicts 58 (for example at at-grade crossings). 59

60 The Commonwealth needs to:

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- Work with railroad executives to provide greater access for passenger service (for commuters and tourists).
- Develop a source of funds for costeffective intercity passenger service and high-speed rail operations to complement federal construction funding.
- Work with surrounding states to foster greater interstate passenger rail service and to promote the development of the Northeast highspeed rail corridor, the New York to Atlanta corridor and the TransDominion Express, where these systems provide meaningful reduction of travel times, higher than historic reliability and needed coverage to vital business districts which are in close proximity to population centers.

83 VML believes the state needs to work with rail executives and the commuter rail system to permit commuter system extension and 86 expansion throughout the Commonwealth and to develop a source of funds to 88 accomplish.

90 AIR TRANSPORTATION

91 VML wants the state and federal 92 governments to actively work to develop and sustain comprehensive air service 94 throughout the Commonwealth, connecting

- 1 it to the mid-Atlantic region as well as the
- 2 entire country. Additionally, VML wants
- 3 the state and federal government to invest in
- 4 and deploy new technologies intended to
- 5 improve air service and safety.
- 6 The federal government is urged to
- 7 appropriate federal funds for airport
- 8 infrastructure improvements at authorized
- 9 levels and to develop a national airport
- 10 access strategy intended to stimulate local
- 11 economic development opportunities.

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- 13 Additionally, the state is urged to
- 14 complement federal infrastructure
- 15 investments as well as expand state support
- 16 for capital improvements.

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18 PORTS AND WATER19 TRANSPORTATION

- VML requests the protection and promotion
 of an effective port and water transportation
 system by:
 - developing alternative water transportation mechanisms to alleviate congestion, such as ferries, that will move people, goods and vehicles as an alternative to road travel;
 - enhancing rail service to move goods in and out of ports;
 - deepening major water ports and navigable rivers;
 - relieving congestion in the ports by enhancing rail and highway access out of ports; and
 - developing policies on the disposal/reuse of shipping containers.

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Concerning the deepening of channels,
VML requests the state to work closely with
local governments regarding spoils disposal
from channel deepening.

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- The revenues derived from Virginia's public ports are dedicated exclusively to the state.
- 17 Some portion should be shared with

- 48 localities to account for street and road
- 49 maintenance and police and fire protection
- 50 services directly related to the impacts of
- 51 tax-exempt port properties.

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- 53 VML urges a significant study of the state's
- 54 water transportation system, including the
- 55 expanded use of barge traffic for freight
- 56 transportation.

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58 REGIONAL TRANSPORTATION

59 AUTHORITIES

- 60 Facilities
- 61 VML supports by-right authority for the
- 62 creation of regional transportation
- 63 authorities to promote coordination of
- 64 transportation and related facilities.

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66 Town voting membership

67 VML supports town voting membership on

68 regional transportation authorities

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70 Protective floor gas tax

- 71 VML supports an amendment to Virginia
- 72 Code § 58.1-2295 which would establish a
- 73 protective floor price for the 2.1 percent
- 74 regional gas tax, much as was done for the
- 75 statewide fuels tax in §58.1-2217. Such a
- 76 floor concept is essential to provide a more
- 77 stable, dedicated revenue source needed for
- 78 long-term financing of regional projects as
- 79 well as bus and commuter rail operations.
- 80 The need is also highlighted by the recent
- 81 drop in fuel prices which has decreased gas
- 82 tax revenue available for regional projects in
- 83 Northern Virginia by about 40 percent since
- 84 2013. In Hampton Roads, transportation
- 85 planners have had to cut 14 projects because
- 86 of missed projections.

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88 LIVABILITY

- 89 Streets do much more than move cars; they
- 90 often define community character and serve
- 91 as important public spaces. Small towns and
- 92 larger cities alike are using complete streets
- 93 policies to reclaim public space and solve
- 94 traffic problems at the same time. Many

- 1 complete street solutions are low-cost—
- 2 some are as simple as changing paint-
- 3 striping on pavement. VML supports
- 4 securing mainstream transportation funds for
- 5 non-motorized improvements and policy
- 6 changes that result in construction of
- 7 complete streets and improved bicycle and
- 8 pedestrian infrastructure within the existing
- 9 right of way.

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11 TRANSPORTATION NETWORK

12 **COMPANIES**

- 13 VML supports state licensing of Internet-
- 14 based transportation network companies
- 15 (TNCs) as contained in HB 1662 (2015
- 16 session) which establishes safety and
- 17 insurance standards for vehicles and drivers.
- 18 VML acknowledges that state licensing is
- 19 preferable to local licensing recognizing the
- 20 wide area of operations of TNCs, the need to
- 21 avoid conflicting or competitive licensing
- 22 among jurisdictions, the need to establish a
- 23 functional basis for taxation, the need to
- 24 provide consistent driver credentials and the
- 25 need to ensure all segments of the
- 26 transportation industry are treated fairly.
- 27 VML supports open market pricing for
- 28 TNCs rather than fixed pricing, somewhat
- 29 like variable toll pricing on major highways.